

CABINET - TUESDAY, 15 SEPTEMBER 2020

MINUTES OF A MEETING OF THE CABINET HELD IN REMOTE MEETING VIA SKYPE FOR BUSINESS ON TUESDAY, 15 SEPTEMBER 2020 AT 14:30

Present

Councillor HJ David – Chairperson

CE Smith

PJ White

HM Williams

D Patel

Apologies for Absence

RE Young, Interim Head of Finance, Performance and Change.

Officers:

Janine Nightingale	Corporate Director - Communities
Kelly Watson	Chief Officer Legal, HR and Regulatory Services
Laura Kinsey	Head of Children's Social Care
Mark Shephard	Chief Executive
Deborah Exton	Interim Deputy Head of Finance
Mark Galvin	Senior Democratic Services Officer - Committees
Lindsay Harvey	Corporate Director Education and Family Support
Jackie Davies	Head of Adult Social Care
Martin Morgans	Head of Performance and Partnership Services
Zak Shell	Head of Neighbourhood Services
Michael Pitman	Democratic Services Officer - Committees
Robin Davies	Group Manager - Business Strategy and Performance
Nicola Bunston	Consultation Engagement and Equalities Manager

526. DECLARATIONS OF INTEREST

The following declarations of interest were made:

Councillor D Patel – Prejudicial interest in Item 16 as she is named in the report. Personal interest in Item 17 as her Cabinet portfolio is named in the report. Councillor Patel left the meeting whilst item 16 was being considered.

Councillor HM Williams – Personal interest in Agenda item 14, as his grandchildren were in receipt of Learner Travel.

Councillor CE Smith – Personal interest in Agenda item 15, as he had nieces and nephews that attended Mynydd Cynffig Primary School.

527. APPROVAL OF MINUTES

RESOLVED: That the Minutes of a meeting of Cabinet dated 30 June 2020 and 21 July 2020, be approved as a true and accurate record

528. LOCAL AIR QUALITY MANAGEMENT - ANNUAL PROGRESS REPORT 2020

The Chief Officer – Legal, HR and Regulatory Services submitted a report, the purpose of which, was to seek approval for the 2020 Bridgend County Borough Council (BCBC) Local Air Quality Management (LAQM) Annual Progress Report (APR) based upon on air quality datasets obtained in 2019. The report required Cabinet approval in order to submit a final version to Welsh Government (WG) before the 30th September 2020, as well as to consider the Draft Action Plan in respect of air emissions at Park Street, Bridgend.

She then introduced Officers from Shared Regulatory Services (SRS) to present the report.

Members were advised, that under Section 82 of the Environment Act 1995 every local authority has an obligation to regularly review and assess air quality in their areas, and to determine whether or not air quality objectives to protect health are likely to be achieved. Where the air quality reviews indicate that the air quality objectives are not being achieved, or are not likely to be achieved, Section 83 of the 1995 Act requires local authorities to designate an Air Quality Management Area ('AQMA'). Section 84 of the Act ensures that action must then be taken at a local level which is outlined in a specific Air Quality Action Plan (AQAP) to ensure that air quality in the identified area improves.

The Annual Progress Report, annexed at Appendix 1 to the main report, provided details on the ratified data for the air quality monitoring undertaken in 2019 within BCBC.

The Park Street, Bridgend AQMA Order was officially implemented on the 1st January 2019. The area comprising the Bridgend County Borough Council Air Quality Management Area Order No. 1, Park Street is outlined by Figure 1, shown on the plan at paragraph 4.1 of the report.

This 2020 Annual Progress Report (APR) outlined the revisions made to the NO₂ non-automatic monitoring network utilised in Bridgend for 2019. Existing non-automatic NO₂ monitoring locations were decommissioned due to continued compliance and new NO₂ monitoring locations were commissioned to strengthen understanding in existing monitored areas, such as the Park Street AQMA and Cowbridge Road.

This 2020 APR does confirm that in 2019 air quality continues to be a prevalent concern along Park Street coinciding with the geographical boundary of the Park Street, Bridgend AQMA Order raised on the 1st January 2019. It is also noted that elevated annual average air quality levels exist in close proximity to Park Street along adjoining road networks where relevant exposure is apparent. Figure 2 depicts the non-automated monitoring sites located in and around the Park Street AQMA. Further details regarding this, were explained in the report.

It was essential that the highlighted monitoring sites are closely examined and suitable action is taken where necessary. Such action may involve amendments to the Park Street AQMA Order, including revisions of the geographical boundary to encapsulate a wider area and reasoning for declaration.

In addition to the non-automated monitoring network specific to the Park Street AQMA, it is imperative that SRS/ BCBC improve the air quality monitoring capabilities along Park Street by introducing an automated air quality monitoring system (AMS).

As part of the LAQM statutory duties, from the date of raising the AQMA Order (in this instance 1st January 2019) SRS and BCBC has 18 months in which to prepare a DRAFT Action Plan to improve air quality in the area, and once agreed, this plan must be formally adopted before two years has elapsed.

In order to develop ideas and ensure an effective AQAP which considers all aspects, prioritising public health, an AQAP Work Steering Group has been put together consisting of representatives from Bridgend County Borough Council's various departments, as well as persons from the local PSBs.

Agreed by the AQAP Working Steering Group and coincided with the feedback received at the December 2019 public engagement sessions, the extent of the air quality levels

examined on Park Street are derived by the nature of traffic flows utilising the network. Queuing and inconsistent traffic flows would appear to be the principal cause of the portrayed poor air quality levels.

Following the indicative Cost Benefit Analysis a decision was made by the AQAP Work Steering Group to pursue those mitigation options that will manage and improve traffic flows through the Park Street AQMA and in doing so deliver air quality improvements in the shortest time possible, and in line with the ambitions of Welsh Government and BCBC; reduce levels to as low as reasonably practicable.

SRS Officers then explained some suggested proposals by which to achieve the above.

The Officers then concluded their report, by advising that Air quality data collection has been deemed as an essential service by Welsh Government, whereby monitoring was resumed for May 2020. The results for 2020, which will be recorded in the 2021 Annual Progress Report will need to be corrected/ ratified to account for the gaps in the annual datasets incurred by the COVID situation.

The Cabinet Member – Future Generations and Wellbeing commended the report and the amount of hard work that had gone into this, including drop-in sessions at Halo at the end of last year.

She also thanked the local Members of the Ward covering the Park Street area, for their contributions. She highlighted the report was based on 2019 data that supported findings in 2018 arising from the Area Management Order, put in place, as a result of queuing of traffic flows in this area of Bridgend.

The Cabinet Member – Future Generations and Wellbeing also extended her thanks to those members of the public who had also been involved in consultations with herself, SRS staff, the local members and other Council staff regarding this issue, which was a public health problem. The nitrogen dioxide levels needed to be reduced in Park Street to as low as possible as soon as possible. The proposals contained in the Local Air Quality Management Action Plan would be monitored going forward, including any measures as of yet not implemented, she added.

The Leader noted that a suggestion had been made that in order to address the above problem, a by-pass road could be facilitated at this location, ie near the foot of Park Street by the traffic lights, to alleviate some of the traffic congestion and air quality problems. However, he felt that this was a considerable resource issue and that the provision of this, would probably displace the problem and cause more traffic problems/air quality issues elsewhere.

A SRS Officers advised that there were a number of mitigating solutions being considered as part of the Local Air Quality Management Control proposals, though these had to be both viable and achievable options, which also needed to be implemented within an appropriate timescale.

The Head of Operations – Community Services echoed that the provision of a by-pass road would prove to be a very expensive option to pursue in order to provide a possible solution to the problem. Other mitigating factors could be looked at he added, such as the encouragement of more ultra-low carbon emission vehicles being used by the public, which was high on the Government's agenda and ways to prevent the idling of vehicles at locations such as Park Street, though this was always difficult on the highway network where there were traffic lights, where vehicles would as a matter of course be held up in traffic. The further use of Active Travel routes could also contribute towards a solution, he added.

The Cabinet Member – Education and Regeneration concluded debate on the report, by stating that a long term possibility worth considering, was a cycling/walking route from Penyfai to Cefn Glas, particularly given that the stretch of highway that presently existed between these two locations, was highly dangerous to cycle or walk along.

RESOLVED: That Cabinet:

- (1) Noted and accepted the results of air quality monitoring gathered in 2019.
- (2) Noted the progress made in developing the Air Quality Action Plan for Park Street, and endorse the decision to proceed with detailed transportation and air quality assessments to help quantify the impact the favoured measures could have on air quality within the Park Street, Bridgend AQMA
- (3) Agreed the finalisation of the 2020 Annual Progress Report (as attached at Appendix 1 to the report) for submission as a final version to Welsh Government before 30th September 2020.

529. **CROSS PARTY RECOVERY PANEL - PHASE 1 FINDINGS AND RECOMMENDATIONS**

The Chairperson of the Corporate Overview and Scrutiny Committee presented a report (on behalf of the Committee) which informed Cabinet of the Phase 1 Findings and Recommendations of the Cross-Party Recovery Panel attached at Appendix A to the report, which had been endorsed by the Corporate Overview and Scrutiny Committee

The report also asked the Executive to note that the work of the Cross-Party Recovery Panel will continue, with regular reviews of the work to help ensure effectiveness and respond to any emerging issues.

The Chairperson of the Corporate Overview and Scrutiny Committee, advised that it was agreed at the meeting of the Corporate Overview and Scrutiny Committee on 13 July 2020, to establish a Cross-Party Recovery Panel. Membership of the Recovery Panel comprises the 12 Members of the Corporate Overview and Scrutiny Committee plus 4 additional Members: 2 Labour; 1 Independent Alliance and 1 Conservative, nominated by Group Leaders. The Panel was established with the aim of shaping, informing and advising Cabinet on the Council's recovery planning to form the basis of the recovery phase for the Covid-19 pandemic.

The Cross-Party Recovery Panel met on six occasions during August and were supported by the Senior Democratic Officer – Scrutiny, two Scrutiny Officers and the Group Manager Legal & Democratic Services. During its meetings, the Cross-Party Recovery Panel considered presentations from requested invitees including: Public Services Board (PSB) Team Officers; Bridgend Association of Voluntary Organisations (BAVO) Chief Executive, Operational Manager and a Community Navigator; the Corporate Director - Social Services and Wellbeing and the Head of Adult Services; the Director of Bridgend County Care and Repair, and the Head of Partnership Services and Group Manager – Housing.

She added, that in Phase 1, the Cross-Party Recovery Panel has taken a structured approach to the selection of key areas from those identified for priority to feed into the recovery process and has identified key issues following examination.

The Chairperson of the Corporate Overview and Scrutiny Committee, confirmed that on 7 September 2020 the Corporate Overview and Scrutiny Committee received a report on the findings of the Cross-Party Recovery Panel and approved that the recommendations of the Panel should be forwarded to Cabinet as part of the recovery process, in order to

2. Substantial landholdings at the Coney Beach and Sandy Bay sites (phase 2), owned by the Council and another major landowner.

The report highlighted some of the next steps in the delivery of this project.

The Head of Operations – Community Services confirmed, that the site is currently allocated for mixed development within the existing Local Development Plan. This allocation is supported by adopted Supplementary Planning Guidance (SPG), often referred to as the “Seven Bays Project – Porthcawl Waterfront SPG”. The site has been put forward as a candidate site for consideration as part of the replacement Local Development Plan 2018-2033 (LDP).

To evidence the deliverability and viability of the site the major landowners have produced a draft land use framework and masterplan for consideration as part of the LDP process, he explained. The land use plan was shown at Appendix 1 to the report.

The Head of Operations – Community Services proceeded, by confirming that as a first stage in bringing the phase 1 scheme forward on the Salt Lake car park land, the Council is intending to market a food retail site of circa 2.2 acres on the northern portion of The Green and Salt Lake car park site. Appendix 2 of the report, showed the outline of the site intended for this edged in red.

It was anticipated that the marketing will commence in early Autumn 2020 and bids will be received and appraised by the end of the calendar year. A further report would be submitted to Cabinet in the new year, providing an update and seeking approval to dispose of the site.

The food store site forms a key element of the wider masterplan that has been worked up for the Porthcawl Waterfront Regeneration Scheme and is intended to act as a precursor to, and catalyst for, future phases of development across the wider site.

The Head of Operations – Community Services stated that within the Phase 2 Sandy Bay and Coney Beach sites, the major land owners are keen to bring their landholdings forward for disposal. There are some unoccupied land parcels where title needs to be cleansed or which are in third party ownership and need to be acquired.

The Council will attempt to acquire the third party land through negotiated agreements. However, it may not be possible to acquire the third party land by agreement and, if necessary, the Council will use its powers under the Town and Country Planning Act 1990 to acquire land within the red edged boundary and as shown in Appendix 3 to the report.

He then concluded his submission by referring Cabinet to the report’s financial implications adding firstly, that it was anticipated that the sale of the food store on the Salt Lake car park site will generate a capital receipt. In November 2018 Council resolved to use this receipt to invest in approved infrastructure improvements within the Porthcawl Regeneration project, including the upgrading of the Hillsborough Car park which serves the town centre.

The acquisition of land on the Sandy Bay / Coney Beach site will have a cost, including any compensation to be paid. The costs are to be shared between the major land owners. No funding has yet been approved for this and a separate report will be brought to Cabinet and Council, for funding to be included within the Capital Programme, should this proceed.

The Cabinet Member – Education and Regeneration thanked Officers and local Ward Members for the hard work they had put in to this latest phase of the regeneration of Porthcawl, notwithstanding its delay due to the Covid situation.

He added that he had himself engaged with the Porthcawl Town Council, Porthcawl Civic Trust and spoken to Sustainability Wales regarding the proposals and to take ideas forward for low carbon energy developments as part of the development scheme. He had also engaged with schools in Porthcawl on the recommended proposals as well as to seek their ideas, as part of the consultation process.

Discussions had also been ongoing with the RNLI, the local MP and colleagues at the Senedd Cymru, the Cabinet Member – Education and Regeneration added, including with regards to purchasing the leasehold at Salt Lake car park.

The Leisure part of the proposals would comprise of mixed developments he added and a short term leasing agreement would look to be secured of the site, followed by a longer term version as soon as it was established what the market was in terms of offers for the land.

He concluded his contribution, by stating that some of the detail of the Master Plan for the Eastern Promenade works had been revised, which would in turn see this location including a pedestrianised area and a proper Esplanade/Promenade.

Any Capital receipts from the Scheme would also be placed back into Porthcawl towards further re-development proposals.

The Leader confirmed that he hoped that there was going to be no requirement for a Compulsory Purchase Order to be pursued in respect of some of the land within the Phase 2 Sandy Bay/Coney Beach sites and that the sale of these 'pocket' areas could be secured by way of agreement with the landowner(s). He asked if the proposals contained in the report had been the subject of some significant public consultation, to which the Head of Operations - Community Services replied that they had.

The Leader closed debate on the item by reiterating what had been said earlier in debate, by the Cabinet Member - Education and Regeneration, particularly that any monies incurred from the land sales, would be further committed to Porthcawl.

RESOLVED: That Cabinet:

- (1) Noted the intention to submit a land use framework as part of the Local Development Plan process for the Porthcawl Regeneration scheme.
- (2) Noted the proposed marketing of the sale of land forming part of The Green and Salt Lake car park for use as a food store site
- (3) Approved the making of a resolution to authorise officers to take all necessary steps to acquire the land edged red on the attached plan, including all preparatory steps for making a compulsory purchase order for the purposes of enabling the comprehensive development of the Porthcawl Regeneration Scheme.

531. AN IN-HOUSE SERVICE FOR VICTIMS OF DOMESTIC ABUSE

The Chief Executive presented the above report and asked Cabinet if it could be deferred to a future meeting, in order to have further and more detailed discussions with stakeholders.

Members agreed with this proposal.

RESOLVED: That Cabinet agreed to defer this item in order to pursue further stakeholder engagement.

532. COVID-19 PREVENTION AND RESPONSE PLAN FOR THE CWM TAF MORGANNWG REGION

The Chief Executive presented a report, the purpose of which, was to seek Cabinet endorsement of the COVID-19 Prevention and Response Plan for the Cwm Taf Morgannwg Region.

By way of background, he advised Members that In a joint letter from the Welsh Government Chief Medical Officer, NHS Wales Chief Executive and Director, Local Government on 27 July 2020, Local Health Boards were asked to lead the development of Local Covid-19 Prevention and Response Plans in partnership with Local Authority Chief Executives.

The Public Health Protection Response Plan developed by Public Health Wales (PHW) on behalf of Welsh Government, proposed 3 key elements, as follows:-

1. Preventing the spread of Coronavirus Disease (COVID-19) through contact tracing and case management.
2. Sampling and testing different people in Wales.
3. Population surveillance.

These 3 elements had been endorsed by both Rhondda Cynon Taf and Merthyr Councils, the Chief Executive added.

Subsequent letters and guidance from Welsh Government and Public Health Wales, set out that effective implementation of an integrated national and local system should be based on six principles, as outlined in the second part of paragraph 3.2 of the report.

The Chief Executive emphasised, that Local Authorities have a central role in the management of the Covid-19 response in Wales. This has been demonstrated in the provision of social care and support to the most vulnerable residents; the childcare hubs delivering support to essential key workers and supporting vulnerable children; the maintenance of essential services and the critical role that local authorities have in the Test Trace Protect (TTP) programme and response to incidents or outbreaks.

He further explained that the Regional Strategic Oversight Group (RSOG), oversees the work of six work streams, namely:

- Surveillance;
- Sampling & Testing;
- Contact Tracing & Case Management;
- Risk Communications and Community Engagement;
- Protect, and;
- Covid-19 mass vaccination

The Cwm Taf Covid-19 Prevention and Response Plan attached at Appendix 1 to the report, provided a robust approach to how the region has responded effectively to the threat from Covid-19, also setting out clearly how it would continue to do so.

Appendix 4 of the Plan outlined considerations for local enhance measures, where increases in cases required additional measures by which to control transmission of the infection. An Action Plan and associated documentation, also supported the main Plan

The Plan also sets out an overview of the key surveillance indicators and reporting schedule, (Appendix 5 of the report referred).

The Chief Executive advised that there was evidence to show very recently, that the virus was once more starting to spike in parts of Wales, though not so much currently in Bridgend.

The Chief Executive concluded the report, by confirming that there will be regular reviews of the Plan via the Regional Strategic Oversight Group. This will help ensure effectiveness of implementation or the need for change. The plan will also be reviewed in response to any emerging regional issues. Any significant changes will be signed off by the Regional Strategic Oversight Group, with sight of the plan as required, also by individual partners such as the Health Board and Local Authorities.

The Cabinet Member – Wellbeing and Future Generations was grateful for the report and the detailed amount of information that was contained in its supporting documentation. She added that she was also grateful to the 40 Contact Advisors from BCBC who had once more committed their support to the pandemic situation.

The Cabinet Member – Social Services and Early Help was concerned regarding the recent increase in cases and the situation with Care Homes. He asked if the Track & Trace project (TTP) measures in place were robust enough, bearing in mind the spike in cases within the neighbouring County Boroughs of RCT and Merthyr Councils.

The Chief Executive advised that 8 Education Officers had been added to the TTP teams shared across the above 2 areas and Bridgend County Borough, though he acknowledged that if the spike increased further, more Officers may have to be placed in this role. There was TTP funding available for such staffing reinforcements. Welsh Government were also looking at mutual aid arrangements in order to commit added resources to work corporately across the whole of Wales, as opposed to on a local authority by local authority basis. Public Health Wales had recently advised Bridgend, that people in Care Homes, who were amongst the most vulnerable in society, should not be allowed visitors at the present time, due to the rise in Covid cases.

The Monitoring Officer added that since 1 September the TTP team had been hosted by RCT County Borough Council and a considerable number of the Shared Regulatory Services team had been seconded there to assist in TTP work. Some employees that were originally in the TTP at Bridgend had been seconded to RCT to assist in this work due to the spike in cases and if the spike continued, more BCB employees may be needed to support this work, in due course.

The Leader advised that the lockdown in Caerphilly was a stark reminder of the risks the public faced if the virus was not controlled. Cases were starting to rise slowly in both Bridgend and RCT. He urged the people of Bridgend to play their part in the fight against the virus, as if cases continued to rise here, then action would be required to reduce the number of positive cases, including Bridgend going into lockdown if this was considered necessary.

RESOLVED: That Cabinet noted the report and appendices and endorsed the COVID-19 Prevention and Response Plan for the Cwm Taf Morgannwg Region.

533. **UPDATED CORPORATE PLAN 2018-2022 REVIEWED FOR 2020-21 FOLLOWING IMPACT OF COVID-19**

The Chief Executive submitted a report, to seek Cabinet endorsement of the updates to the Council's Corporate Plan 2018-2022 reviewed for 2020-21, following the impact of Covid-19 (Appendix A to the report) and submission of the Revised Corporate Plan (Appendix B), to Council for approval.

The Covid-19 pandemic will affect the ability of the Council to progress on the delivery of its well-being objectives set out in the refreshed Corporate Plan. It was therefore prudent to revisit the current commitments and targets and refocus the key priorities for the rest of 2020-21.

Attached at Appendix A to the covering report, was an extract from the refreshed Corporate Plan setting out proposed changes. This included some minor changes to BCBC's commitments as well as some new ones to reflect the key priority areas we need to focus on for the remainder of 2020-21.

There are also a number of new success measures in the Plan, as well as current ones, where the targets have been revisited.

The Chief Executive added that new commitments/amendments were set out in red in the refreshed Plan, as were changes to any targets. Where commitments/measures had been deleted, these were shown but were stricken through.

If Cabinet approved the changes in Appendix A, the revised commitments and measures will supersede those commitments and measures set out in the current Corporate Plan and will become the updated Corporate Plan 2018-2022 reviewed for 2020-21 version 2. This was attached at Appendix B to the report.

Delivery of the above, would be supported by the Medium Term Financial Strategy (MTFS) and Directorate Business Plans, both of which would be monitored closely in the medium/interim future.

The Leader and Cabinet Member – Wellbeing and Future Generations, suggested some additions/amendments to the revised Corporate Plan and these were reflected in the decision below.

The Chief Executive concluded that the thrust of the Corporate Plan was not necessary to cover all services that the Authority provided, but more to path out the Council's Improvement Plans, particularly in the face of the pandemic.

RESOLVED: That Cabinet endorsed the updates to the Corporate Plan 2018-22 reviewed for 2020-21, attached at Appendix A to the report and agreed the revised Corporate Plan at Appendix B to Council, for approval, with the following caveats:

1. **Appendix A – Wellbeing Objective 1 – Supporting a Successful Sustainable Economy – Priority Area: Growth and Prosperity** – Further narrative to be included on work being undertaken to reduce the number of vacant properties in town centres and promote economy to those retail properties presently in business.
2. **Appendix A – Wellbeing Objective 2 - Helping People and Communities to be more Healthy and Resilient.**

- a) Where reference is made to working in partnership, this be added to by including the 3rd sector, as well as Town and Community Councils and Community Groups.
- b) Adding a provision regarding the work ongoing to support 'rough sleepers' to keep them off the streets, as well as the work being progressed to support those who are homeless.

General

3. That a provision be added to the Corporate Plan, with regards to supporting, through the development of a Strategy and accompanying Action Plan, work being progressed with partners, to support the mental health of Adults and Children (particularly in light of the Covid-19 pandemic.)

534. DEVELOPMENT OF STRATEGIC EQUALITY PLAN ACTION PLAN 2020-2024

The Consultation, Engagement and Equalities Manager presented a report, the purpose of which, was to seek Cabinet approval and adoption of BCBC's Strategic Equality Action Plan Action Plan 2020-2024.

She advised that, within the Strategic Equality Plan the Council must publish an action plan containing objectives that describe how equality issues for people in Bridgend will be addressed for the next four years.

Annual progress reports describing the work involved in implementing the current Strategic Equality Plan 2016-2020 have been presented to Cabinet Committee Equalities since 2016. Annual progress reports will continue to be presented during the lifetime of the Strategic Equality Plan 2020-2024.

The Consultation, Engagement and Equalities Manager, confirmed that the Strategic Equality Plan 2020-2024 was approved by Cabinet on 10 March 2020 (appendix 1 to the report). In order to develop the equalities action plan (appendix 2) the Council had:

- Reviewed our Strategic Equality Plan 2016 – 2020 and our action plan for this period
- Given further consideration to each of the nine protected characteristics covered by the three main aims of the general duty and the requirement to eliminate discrimination, harassment and other actions prohibited in the Equality Act 2010.
- Considered the implementation of the Socio-Economic Duty (now deferred to March 2021)
- Considered national and local issues and taken into consideration the Black Lives Matter campaign and the impact of COVID-19
- Used feedback that we regularly get from local equality and diversity groups and via the Bridgend Community Cohesion and Equality Forum such as how accessible our services are and how we can help support, promote and raise awareness of issues such as hate crime and LGBTQ History Month
- Worked with services to develop outcome focused actions that will be delivered over the next four years

The report then referred to the consultation process that had taken place with regards to the Action Plan and arising from that, there were 25 outcomes and 58 actions.

The Consultation, Engagement and Equalities Manager, added that within the action plan each of the objectives are linked to relevant protected characteristics, the Future Generations Act five ways of working and our corporate priorities.

The Strategic Equality Plan action plan 2020-2024 would be reviewed annually, to demonstrate progress against actions, incorporate new areas of work for the council, changes to legislation and the development of any new objectives for the duration of the plan.

The Cabinet Member – Wellbeing and Future Generations commended the Action Plan which she felt was clear in that it was user friendly in terms of establishing what we had committed to. She was especially pleased to see a commitment to the menopause campaign, pay, eliminating holiday hunger and pay gap monitoring being extended to cover, any possible gap between BAME and disabled employees. As the Action Plan was evolving, she looked forward to seeing more work being added to it on the likes of hidden disabilities and healthy relationships, moving forward.

The Cabinet Member – Education and Regeneration was also pleased to note that the Action Plan addressed the issue of 'Black Lives Matter' and hate related bullying.

The Leader stated that he was encouraged by the increased offering of training within schools and he looked forward to both the Strategic Equality Plan and the Action Plan being monitored by the Cabinet Committee Equalities going forward.

The Deputy Leader closed the debate, by stating that he was encouraged to see progress in the implementation of the Real Living wage to all Council employees (benefiting those on the lowest salaries).

RESOLVED: That Cabinet approved and adopted the Authority's Strategic Equality Plan Action Plan 2020-2024.

535. **SERVICE DELIVERY PLAN - OUR STRATEGIC 5 YEAR VISION**

The Corporate Director – Social Services and Wellbeing submitted a report, to present to Cabinet the public consultation feedback for the draft Social Services and Wellbeing Service Delivery Plan – Our 5 Year Vision 2020 - 2025.

The report also sought approval from Cabinet for the Social Services and Wellbeing Directorate 5 Year Service Delivery Plan and Action Plan.

By way of background, The Head of Adult Social Care, confirmed that the draft Social Services and Wellbeing Directorate 5 Year Service Delivery Plan (2020-2025) is building on the previous ten year Commissioning Strategy for Adult Social Care and the Children's Social Care 'Vision into Action, Better Outcomes for Children, Young People and their Families' document. These documents have provided essential strategic direction for Social Services and Wellbeing in Bridgend which have, in turn, informed the range of essential transformation programmes that have responded to increasing demand and financial pressures. The updated Service Delivery Plan was attached as Appendix 1 to the report, whilst it's supporting Action Plan could be found on page 572 of the report (pack).

She continued by stating that, the draft Service Delivery Plan was presented to the Council's Corporate Overview and Scrutiny Committee on 13th February 2020. The Committee raised some notable observations that have since been added to the Service Delivery Plan, as were included in paragraph 4.1 of the report.

The Head of Adult Social Care confirmed that the draft Social Services and Wellbeing Directorate 5 Year Service Delivery Plan 2020-2025 consultation was launched on 9 March 2020 and was coordinated by the Council's Consultation and Engagement Department. A summary of the Service Delivery Plan was created and a survey was developed that consisted of 11 questions.

The survey was also sent to all 1,401 Citizens' Panel members in the format of their choice, and to 170 stakeholder groups identified by the Social Services and Wellbeing team via an email link. BAVO also shared the consultation with their stakeholders in order to gain feedback on the Service Delivery Plan 2020-2025.

The survey received 297 responses through a combination of online and paper surveys. The social demographic data of the Citizens' Panel reflects a good cross section of the county borough's population and all respondents lived in the county borough.

She confirmed that the 'headlines' from the survey respondents, were included in paragraph 4.9 of the report.

Following the consultation process, a report had been put together that provided the findings from the feedback and this was attached at Appendix 2 to the report.

The Head of Adult Social Care, explained further that the Service Delivery Plan was originally drafted in readiness for the consultation process in 2019-20, however the impact of COVID-19 has delayed the progression of the report and as a consequence, many of the financial figures in the plan are based on 2019-20 figures and not the projections from the current financial year, 2020-21. The figures would be updated accordingly, prior to the Service Delivery Plan being published.

The Cabinet Member – Social Services and Early Help commended the report, adding that a considerable amount of work had gone into the Service Delivery Plan in addition to that committed to the previous Commissioning Plan.

The Cabinet Member – Wellbeing and Future Generations referred to paragraph 3.6 of the report and asked if the Plan would be majorly affected in any way as a result of the Covid-19 pandemic.

The Head of Adult Social Care replied that the pandemic could interfere and/or delay some of the Plans key aims and objectives, however, services, some of which may be newly introduced, may need prioritising as a result of the illness, particularly if the effects of it continue for some time yet to come. She added that Carers, particularly those that worked in Care Homes, had been extremely busy since March 2020 with very challenging and demanding workloads since Covid-19 had emerged. So in summary, though the Plan would be fully delivered this could take longer than was originally envisaged.

The Leader advised that he hoped that the Plan would continue to address people with mental health issues, particularly since Covid-19 had been prevalent, both those of low level and individuals with long-term more complex issues. He also asked if the Regional Partnership Board had been involved in the above work both to date and moving forward, as some of the proposals of the Plan would need to be realigned with the Regional Planning Framework of the Partnership Board.

The Head of Adult Social Care explained that partnership working during the pandemic had been paramount both from an operational and strategic perspective, where workforce planning and the building of opportunities though challenging, were being met. Key priorities discussed with BCBC partners, had included building infrastructure across

The content of the 2019-20 performance letter is informed by the performance evaluation activity undertaken by the inspectorate during the course of the year. This activity was the inspection of older adults' services in September 2019, and various discussions and visits with the Social Services and Wellbeing Directorate during the course of the year. Planned focused activity in March 2020 was cancelled due to COVID-19.

The annual performance letter was attached at Appendix 1 to the report. It summarised the strengths and areas for improvement in line with the principles of the 2014 Act under the headings of Wellbeing, People, Prevention and Partnerships. The content was an accurate reflection of the CIW discussions with the directorate and their ongoing findings which have been consistently shared with BCBC.

The action plan that has been developed following the inspection of older adults' in September 2019 was attached at Appendix 2, for Members information.

The Head of Children's Services, assured Members that the improvements recommended by the CIW were being progressed, but there were also a significant number of areas of strength in this service area, which had been acknowledged by the CIW in their inspection.

She added that Children's Assessment timescales were showing an improvement since the inspection in that targets at the end of March were hitting 74%, but these were now showing at 96%. LAC numbers were still fairly high, though some of the work relating to this area had been affected by the lockdown. The Head of Children's Services was pleased to advise that there were no children currently in unregulated placements.

The Head of Adult Social Care, added that the Action Plan for Older People had been considered by Cabinet just prior to lockdown. Improvement targets within this were being progressed and where applicable, target dates for the completion of these were being identified in the Plan.

The Cabinet Member – Social Services and Early Help was pleased with the progression being made and the strengths in both service areas that had been acknowledged by the CIW. There was always room for improvement as a result of these types of inspections and he was pleased to note that work was actively ongoing in areas where room for some improvement had been identified.

The Leader was also pleased with the report and requested that any outstanding actions that may remain outstanding be identified in conjunction with the consideration of the Annual Report which would be reported to Council at an appropriate future date. In the interim, he felt that a progress report to Cabinet should be awaited in 3/4 months time, in order that Members could monitor progress in both areas of Children's and Adult Social Care.

The lead Officer's advised that they were happy with this approach.

RESOLVED: That Cabinet received the report and endorsed the findings of the CIW as contained in the Appendices to the report.

537. **CABINET COMMITTEE - CORPORATE PARENTING TERMS OF REFERENCE AND MEMBERSHIP REVIEW**

representation from key external partners and young people who are or have been looked after by the Authority.

- (3) Noted that the findings of the Working Group and any proposed amendments to the Terms of Reference and membership of the Cabinet Committee – Corporate Parenting will be reported back to Cabinet.

538. LEARNER TRAVEL POLICY

The Corporate Director – Education and Family Support submitted a report, The purpose of which, was to:

- update Cabinet on the outcomes of the consultation exercise approved by Cabinet regarding the proposed changes to the local authority’s Learner Travel Policy;
- assist Cabinet in determining whether or not it should progress with any of the proposals;
- identify how the proposals would contribute to the overall saving to the Council’s medium-term financial strategy; and
- report on the outcomes of the independent strategic review of transport.

The Group Manager – Business Strategy and Performance added that one of the aims and objectives of the report, was how the Council could make savings identified in the area of Learner Travel, in order to address the current significant overspend.

In terms of the background to the report, he advised Cabinet that there were a considerable number of complexities outlined therein, so he summarised these as follows:-

1. Addressing the Local Authority’s statutory responsibility identified in the Learner Travel (Wales) Measure and, in particular, statutory distances and the availability of walked routes to schools.
2. The Learner Travel budget being under significant pressure, due to £1.9m savings having been made since 2014/15 without a corresponding policy change.
3. Although such a policy change was made in 2015, it was not significant enough to account for all the expected savings identified in the MTFS
4. Costs have actually increased across many facets of school transport, for example, ALN, disabled pupils and pupils with complex medical needs.
5. Assessments of safe routes (to schools) have concluded recently, supporting our ability to implement a policy change with a view to making significant savings to recover from a deficit and address the nuances in the current Learner Travel Policy introduced in 2015. For example, whereby some pupils with siblings, have eligibility for transport, where those without do not. Some older pupils previously in receipt of school transport at former policy distance continue to benefit, where younger pupils do not.

In order to address these issues, the Group Manager – Business Strategy and Performance advised that a public consultation was agreed to be taken forward by Cabinet in July 2019.

The Group Manager – Business Strategy and Performance, referred Members to page 639 of the report (Table 1) for the full MTFS savings and growth in the budget, to address this financial pressure.

He then referred to page 642 of the report and the five proposals that it was considered, would address some of the issues as referred to above, which were detailed in this part

of the covering report and in the Public Consultation document (Appendix 1 to the report).

Table 2 in the report, provided details of how the proposals would impact upon pupils and students.

In terms of the consultation, the Group Manager – Business Strategy and Performance confirmed that there were just under 1400 interactions during the public consultation which was a positive response.

Members could see from the detail provided at pages 649 to 651 of the report and in Appendix 2 (the Consultation report), the strength of public feeling both for and against the policy proposals.

Page 651 of the report contained an assessment of each of these proposals.

Table 5 in the report, identified the first policy element with regards to eligibility and safe walking routes, together with the options available to Cabinet, as well as the risks associated with accepting or not accepting that proposal.

The Group Manager – Business Strategy and Performance, emphasised that two important issues to consider, were that firstly in respect of the implementation of the walking routes, assessments of these had been completed and line with legislation, the routes must be considered as either unavailable or not as per the assessments. How these assessments are implemented or applied however, were at the discretion of the Cabinet.

Secondly, that for the proposal to remove nursery provision as illustrated on page 662 of the report, he explained that the likely disproportionate impact of this proposal on Welsh-medium and faith-based education if nursery transport were to be removed, but within the context of the identification that current large bus nursery transport is considered unsafe for nursery pupils.

The report then went on to detail options identified to address the above safety issues for Cabinet's consideration, for example, through direct payments or the use of smaller vehicles, as the larger vehicles presently being used could not be adapted to meet the needs of nursery pupils safety requirements.

The Group Manager – Business Strategy and Performance, explained that throughout the report, he had referred to the Council's statutory duty in terms of the provision of school transport, particularly to support Welsh -medium education and the potential savings that needed to be realised also.

He had also referred to the changes to and the impact of the policy proposals and although there is no corresponding legal duty for faith-based education, this had been considered in the same context, especially where the policy proposals may have a disproportionate impact.

He concluded, by stating that the remainder of the report focused on the outcome of the Independent Strategic Review of Transport, that included recommendations independent of the Cabinet report.

The Cabinet Member – Education and Regeneration thanked the Officer for the report and the hard work that had been put into this, in order to reflect all the variables and options that were available to Cabinet in order to make a balance decision on this item.

However, he added that he had a number of suggested amended proposals to form a resolution on the report. He then explained the rationale behind each of these for the benefit of those present in the meeting. These amended proposals were agreed by Cabinet and were reflected in its decision as detailed below.

RESOLVED: That Cabinet proposed:

- (1) That the recommendation regarding statutory distances to schools be deferred and that details of the August 2020 Welsh Government announcement regarding its review of the statutory limits for learner travel be awaited, in order that the local authority can consider in the round how we align BCBC guidelines with WG funding proposals and statutory limits.
- (2) In terms of ALN Travel, that EDSU investigate a system of direct payments to parents, guardians and carers. This could result in a saving, while using a budget to give parents, guardians and carers more flexibility and choice of transport modes.
- (3) To remove, as recommended, from the local authority's Home to School/College Transport Policy, specific examples of the special circumstances where the local authority will provide discretionary transport
- (4) In terms of Post-16 Travel that Education and Family Support officers, together with Transportation Officers, continue dialogue recently initiated with First Cymru. We are seeking to engage with First Cymru, other private sector transport providers, Bridgend College and other 16+ providers, in order to make a saving, but more significantly to create a budget which will provide students with a "travel pass". This would be more flexible than traditional home-to-learning transport and would be a more "adult" solution for young people. This would help to create a new generation of public transport users, and would be a better fit for BCBC's recently adopted strategy for 16+ education and sixth forms. Also envisaged is a more conventional transport "safety net" for a small number of students without reasonable access to public transport routes.
- (5) In terms of Nursery Transport, the concerns outlined in the report are accepted and it is recognised that nursery transport provision cannot continue in its current form and is required to change in the immediate future due to health and safety issues. It is recognised that this is not motivated by a budget cut, however a solution must be cost effective, due to this being a non-statutory function. Officers are therefore requested to move urgently to explore suitable mitigation in order to combat the risks. This could involve, for example, the use of booster cushions and/or the employment of an additional escort on each bus, specifically trained to supervise nursery age passengers. Cabinet request that the alternatives and predicted costs are brought before Members as part of a further report, as soon as possible.

539. SCHOOL MODERNISATION PROGRAMME BAND B - MYNYDD CYNFFIG PRIMARY SCHOOL

The Corporate Director – Education and Family Support submitted a report, regarding the latest proposals in respect of the above school.

The report gave some background information, notably that in April 2009, Cabinet approved a number of individual projects that emerged from a feasibility study, which reviewed 3 to 18 learning provision in the Cefn Cribwr, Cornelly, Kenfig Hill and Pyle area. Approval was received to progress a project to cater for a proposed amalgamation of the then Mynydd Cynffig Infant and Junior Schools. Further progress reports had been received by Cabinet from this date up to the present date.

He explained that in November 2019, the Mynydd Cynffig Primary School's infant site suffered a catastrophic failure of its heating system and the repair forced the temporary closure of the school building.

A subsequent building condition survey reduced the school from its previous condition, that is, "C" to a category "D" (ie 'Bad – life expired and/or at risk of imminent closure, requiring significant immediate/urgent works'). The nature and assortment of the disrepairs highlighted within the survey made isolated repair works to individual fabric elements at the school extremely challenging and economically unfeasible. As a result of the health and safety risk to pupils and staff, it was agreed that the school building would close and alternative teaching accommodation would be provided as a matter of urgency.

Funding was made available through the capital programme to procure temporary accommodation.

The Corporate Director – Education and Family Support, reminded Members that on 30 June 2020, Cabinet approval was received to reprioritise Band B, bringing forward the replacement school scheme for Mynydd Cynffig Primary. Approval was received to submit a revised SOP to WG to reflect this and for officers to commence an options appraisal and feasibility study for the proposed replacement primary school. Paragraph 4.5 of the report, set out a longlist of education options considered for this school.

In terms of the next stage of the business case process, a shortlist of education options had been put forward, namely:

- | | |
|----------|---|
| Option 1 | Do nothing |
| Option 2 | Refurbishment of the Mynydd Cynffig Primary School infant block, the junior building 'as is'. The school remains on two separate sites (shortlisted – do minimum) |
| Option 3 | New-build extension for the Mynydd Cynffig Primary School infant department on the junior site (shortlisted – do intermediate) |
| Option 4 | New build replacement Mynydd Cynffig Primary School - 2FE plus 75-place nursery provision on the Mynydd Cynffig Primary School junior site (shortlisted – do maximum) |

The Corporate Director – Education and family Support, added that the outcome of evaluations indicate that the feasibility study should be progressed on the Mynydd Cynffig Primary School junior site. The study will run concurrently with the Welsh Government business case process. It is anticipated that the 'do maximum' option will require the largest landtake and therefore it is this option, a new build replacement Mynydd Cynffig Primary School - 2FE plus 75-place nursery which should be taken through the feasibility stage as the preferred option.

He concluded his report, by outlining its financial implications.

The Cabinet Member – Education and Regeneration felt that the report gave good news in that pupils within this location would be benefiting from short term accommodation for nursery aged children, with longer term aspirations as outlined in bullet point 4 of the reports recommendation.

The Leader stated that he was pleased to see that over £10m capital funding had been allocated for new primary school building at Kenfig Hill, that will enable for the first time, the infants and juniors to be on the same site offering a seamless transition.

RESOLVED: That Cabinet:

- noted the outcome of the education and site evaluation process conducted in respect of the proposed replacement Mynydd Cynffig Primary School;

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- approved the shortlist of education options to be considered at Outline Business Case stage, as set out in 4.8 of the report;
- approved the Mynydd Cynffig Primary School junior site be taken forward to the feasibility stage as the preferred site option; and
- approved that the proposed replacement Mynydd Cynffig Primary School be considered through the feasibility study process as the preferred education option ie a 2 form-entry (FE) plus 75-place nursery provision.

540. APPOINTMENT OF LOCAL AUTHORITY (LA) GOVERNORS

The Corporate Director – Education and Family Support presented a report which sought approval from Cabinet for the appointment of local authority governors to the school governing bodies listed at paragraph 4.1 of the report.

He explained that for the 6 schools in the table within paragraph 4.1 of the report, all 8 applicants listed there, met the approved criteria for appointment as local authority governors and there was no competition for any of the vacancies

He added that appendix A of the report detailed the 25 other vacancies that needed to be filled in 20 schools.

The Cabinet Member – Education and Regeneration stressed the importance of the remaining vacancies as referred to above, being filled at schools as soon as was possible.

RESOLVED: That Cabinet approved the recommended appointments of LA Governors listed in paragraph 4.1 of the report.

541. CABINET, CABINET COMMITTEE CORPORATE PARENTING AND CABINET COMMITTEE EQUALITIES

The Chief Officer – Legal, HR and Regulatory Services, presented a report, the purpose of which was to:

- a. seek approval for the schedule of meetings of Cabinet, Cabinet Committee Corporate Parenting and the Cabinet Committee Equalities for the period October 2020 - April 2021.
- b. propose Children's and Equalities Champions who will chair the Cabinet Committee Corporate Parenting and the Cabinet Committee Equalities.
- c. confirm the process for the nomination of Champions from each of the Overview and Scrutiny Committees to the Cabinet Committee Corporate Parenting.
- d. seek approval of the invitees to attend meetings of the Cabinet Committee Equalities as nominated by each of the political groups represented on Council.

The proposed schedule of Cabinet meetings for the period October 2020 – April 2021, was shown in paragraph 4.1.2 of the report. The meetings would in most cases follow a 4 weekly cycle.

The proposed dates for meetings of the Cabinet Committee Corporate Parenting and the Cabinet Committee Equalities, were detailed in paragraphs 4.2.1 and 4.3.further of the report, respectively.

The report further advised of membership proposals regarding Member Invitees to sit on both the above Cabinet Committees and these were explained in the main body of the report, with the named Invitees for Cabinet Committee Equalities shown in paragraph

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4.3.3. The invited Members shown were based on political balance rules on membership of Council bodies.

Finally, the report further proposed Cabinet Member Champions for the above service areas, who would also then be the Chairpersons of each of the Cabinet Committees.

RESOLVED:

- (1) That Cabinet approved the schedule of meeting dates for Cabinet, Cabinet Committee Corporate Parenting and the Cabinet Committee Equalities meetings for the period October 2020 - April 2021 as outlined in Paragraphs 4.1.2, 4.2.1 and 4.3.1 of the report.
- (2) That the Cabinet Member for Social Services and Early Help be appointed as Lead Member for Children and Young People, Children and Young People Champion and Chairperson of the Cabinet Committee Corporate Parenting.
- (3) That the process for determining the invitees for the Cabinet Committee Corporate Parenting as outlined in paragraph 4.2.3 (of the report) be approved.
- (4) That the Cabinet Member Wellbeing and Future Generations be appointed as the Equalities Champion and as Chairperson of the Cabinet Committee Equalities.
- (5) That Cabinet approved nominations of the invitees to the Cabinet Committee Equalities on the basis of 4 Labour Group Members, 2 Conservative Group Members, 2 Independent Alliance Group Members and 1 each from the Llynfi Independents and Plaid Cymru Groups as outlined in 4.3.3 of the report.

542. **INFORMATION REPORT FOR NOTING**

The Chief Officer Legal, HR and Regulatory Services presented a report, that informed Cabinet of an Information Report for noting (attached thereto) that had been published since its last scheduled meeting.

Details of the Information Report was shown in paragraph 4.1 of the covering report.

RESOLVED: That Cabinet acknowledged the publication of the document listed in the report.

543. **URGENT ITEMS**

None

544. **EXCLUSION OF THE PUBLIC**

RESOLVED: That under Section 100A (4) of the Local Government Act 1972 as amended by the Local Government (Access to Information) (Variation) (Wales) Order 2007, the public be excluded from the meeting during consideration of the following item of business as it contained exempt information as defined in Paragraphs 14 and 16 of Part 4 and/or Paragraph 21 of Part 5 of Schedule 12A of the Act.

Following the application of the public interest test it was resolved that pursuant to the Act referred to above, to consider the following item in private, with the public excluded from the meeting, as it was considered that in all circumstances relating to the item, the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

545. **APPROVAL OF EXEMPT MINUTES**

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RESOLVED: That the exempt minutes of a meeting of Cabinet dated 30 June 2020 and 21 July 2020, be approved as a true and accurate record.

The meeting closed at 18:30