| Meeting of:                           | CABINET   |
|---------------------------------------|---|
| Date of Meeting:                      | 21 OCTOBER 2025   |
| Report Title:                         | PANEL PERFORMANCE ASSESSMENT  |
| Report Owner /                        | CHIEF EXECUTIVE   |
| Corporate Director:                   | LEADER  |
| Responsible<br>Officer:               | ALEX RAWLIN POLICY AND PUBLIC AFFAIRS MANAGER   |
| Policy Framework and Procedure Rules: | The Corporate Plan and Performance Framework (on which Self-Assessment and Panel Performance Assessments (PPA) are based) form part of the Policy Framework.                            |
| Executive<br>Summary:                 | This report informs Cabinet of the findings of the Panel Performance Assessment that took place between 16-19 September 2025. It seeks Cabinet approval of the next steps in terms of - |
|                                       | <ul> <li>Writing a formal, Council response to the PPA</li> <li>Communicating the findings more widely</li> <li>Developing actions to address the findings</li> </ul>                   |

## 1. Purpose of Report

1.1 The purpose of this report is to inform Cabinet of the findings of the Panel Performance Assessment that took place between 16-19 September 2025. It seeks Cabinet approval of the next steps.

## 2. Background

- 2.1 The Local Government and Elections (Wales) Act 2021 set out a new local government improvement regime. One of the requirements of the Act is for the Council to undertake a Panel Performance Assessment, or PPA, between each local government election. The PPA has to set out conclusions on whether the Council met the 'performance requirements' during that financial year, and actions needed to improve. The 'performance requirements' focus on
  - Are we exercising our functions effectively?
  - Are we using our resources economically, efficiently and effectively?
  - Is our governance strong?
- 2.2 In addition to the three statutory areas, CMB and Cabinet agreed three further areas for the peers' consideration which were -

- Transformation The development of a transformation strategy that meets
  political and key stakeholder aspirations that is underpinned by effective
  arrangements for delivery, performance management and a culture of
  constructive challenge. A clear need to focus on mechanisms and capacity
  for transformation that will improve citizens experience and create an
  organisation that is sustainable in the medium and long term.
- Addressing workforce challenges Building on strengthened workforce planning, address challenges in recruitment in key areas, and improve succession planning, to help the Council create a long-term workforce strategy.
- Improving engagement Building on improvements to strategic communication, improve the Council's engagement and relationships internally with councillors and externally with local communities and town and community councils to help it become more citizen focused.
- 2.3 The panel were on site between 16-19 September 2025 and consisted of -

| Role                          | Name              | Details                        |
|-------------------------------|-------------------|--------------------------------|
| Independent Chair             | Sally Loudon      | Former Chief Executive of      |
|                               |                   | the Convention of Scottish     |
|                               |                   | Local Authorities (COSLA),     |
|                               |                   | former Chief Executive of      |
|                               |                   | Argyll and Bute Council.       |
| Senior Elected Member         | Cllr. Andrew      | Serving Councillor and         |
|                               | Stevens           | Cabinet Member for             |
|                               |                   | Environment & Infrastructure   |
|                               |                   | at Swansea Council.            |
| Serving Local Government      | Gareth Newell     | Head of Performance and        |
| Senior Officer                |                   | Partnerships, Cardiff Council  |
| Associate Peer from the Wider | Anne-Louise Clark | Former Executive Director –    |
| Public, Private or Voluntary  |                   | Communication and Change       |
| Sectors                       |                   | for Audit Wales & Chair of the |
|                               |                   | Board of Trustees for          |
|                               |                   | Platform for Change Ltd.       |

- 2.4 During the onsite week, the Panel undertook 1-2-1 interviews with a range of elected members, council officers and partners. They also held focus groups with users of council services and community representatives including:
  - Trade Unions
  - Town & Community Councils
  - Business community
  - Youth Council
  - Older people
  - Citizens
  - Headteachers

#### 3. Current situation / proposal

- 3.1 At the end of the peers' week on site, they gave a presentation on their findings which addressed the three performance requirements and the three areas of focus we provided. Since then, their final report has been received by the Council. The report is included at **Appendix 1** and presentation at **Appendix 2**.
- 3.2 The headline findings of the PPA are
  - Bridgend is a good Council with untapped potential.
  - A political and managerial leadership that is ambitious for Bridgend.
  - Workforce that is enthusiastic, committed, cares deeply about the Council and the communities it serves.
  - High levels of self-awareness clear and shared assessment of strengths and the challenges ahead.
  - Ready for change and positive about the future.

Despite these positives it describes the council as now being at 'a crossroads in terms of its development and now is the time to act at pace. By making the necessary changes now, the council can make sure it can sustain services and continues to deliver for its communities for years to come.' This description aligns strongly with most officers and elected members' assessment of the council, its services and the imperative and desire to change.

3.3 For each of the three performance requirements, the peers outlined strengths and areas for improvement. These are -

#### **Exercise of functions / council performance**

| Strengths  | Areas for improvement               |
|--|-------------------------------------|
| Good performance in services and                     | Unnecessary bureaucracy and         |
| consistent performance narrative                     | procedures are stifling empowerment |
| across members and officers.                         | and delaying decision making.       |
| Dedicated and committed members                      | Corporate and strategic capacity    |
| and staff.   | required.                           |
| A real eagerness for change.                         |                                     |
| Some examples of cross-Council                       |                                     |
| working, but not evident across the whole authority. |                                     |

#### Use of resources

| Strengths                       | Areas for improvement                 |
|---------------------------------|---------------------------------------|
| Good financial management and   | Looking forward, ensure the budget    |
| monitoring.                     | and MTFS is closely aligned with the  |
|                                 | new vision and change programme.      |
| Wider member involvement in the | The Council should, as a whole,       |
| budget setting process.         | increase its appetite for innovation. |

| · | An opportunity for greater cross-<br>service and partner working and<br>culture – 'Team Bridgend.' |
|---|--|
|   | Whole Council approach to  |
|   | communications needed.   |

## Governance

| Strengths                                       | Areas for improvement  |
|---|--|
| Overall, the Council has good                   | Continuing to build a cohesive   |
| governance arrangements and                     | leadership team and culture.   |
| systems in place.                               |  |
| Good performance management framework in place. | Performance management framework needs to be embedded across the Council and culture needs to be developed to ensure ownership and accountability. |
| Good engagement and relationships               | Responsiveness to members, scrutiny,   |
| with Trade Unions.                              | stakeholders and citizens is not   |
|   | consistent across the Council.   |
| Good scrutiny arrangements which                | Scrutiny papers could be more  |
| are valued by members.                          | concise, with greater evidence of  |
|   | impact of scrutiny also needed.  |

3.4 For each of the three focus areas provided by the Council, the peers outlined strengths and areas for improvement. These are –

## **Transformation**

| Strengths                               | Areas for improvement                   |
|---|---|
| Alignment of ambition for change.       | Develop and agree a new                 |
|   | transformation plan, involving staff,   |
|   | members, partners and communities.      |
| Excitement and appetite for change.     | Strategic and corporate capacity        |
|   | required to deliver change.             |
| It's the right thing to do at the right | Transformation programme needs to       |
| time.                                   | be based on data and insight.           |
| Evidence of innovation in some          | Review approach to digital and data to  |
| areas.                                  | support the emerging Transformation     |
|   | Plan including funding, systems, skills |
|   | and culture.                            |

## Workforce challenges

| Strengths                                | Areas for improvement                      |
|--|--|
| Staff feel appreciated – it's a good and | Move to a more strategic and future        |
| caring culture.                          | focussed workforce plan, linked to new     |
|  | vision and transformation plan – including |

|  | succession planning, workforce of the future, digital and data.   |
|--|---|
| Proud of Bridgend County and the impact the Council has. | Consider a corporate grow your own programme, developing links with local higher and further education. |
| Good relationships with Trade Unions.                    | Consider approach to staff celebration/appreciation.  |

## **Engagement**

| Strengths                              | Areas for improvement                     |
|--|---|
| Strong desire and commitment from      | The Council should consider a whole-      |
| Cabinet to hear and listen to citizens | Council approach to promoting the work of |
| and communities.                       | the Council and the county of Bridgend.   |
| Evidence of engagement with            | Responsiveness to members, scrutiny,      |
| stakeholders across the organisation.  | town and community councils and citizens  |
|  | is not consistent across the Council.     |
| Town and Community Council liaison     | Improve consultation and engagement       |
| officer now in place.                  | practice, including greater use of local  |
|  | members, community groups and             |
|  | infrastructure to promote engagement and  |
|  | closing 'the feedback loop'.              |
| Citizen panel in place and innovative  | Forward-looking corporate                 |
| plan to use citizen focus groups       | communications needed which reaches all   |
|  | staff – especially at a time of change.   |
| Corporate communications in place.     |   |

- 3.5 Finally, the peers provided eight recommendations which are
  - 1. The Council has appointed a Chief Executive to lead and deliver change. The Council should now support him to develop an inspiring vision, a transformation strategy, underpinning corporate strategies and the cultural shift required to produce both sustainability of services, greater cross-Council working and innovation which involves staff, communities and partners.
  - 2. The Council should put in place leadership development for senior staff and Members to support this change.
  - 3. The Council should, as a whole, increase its appetite for innovation with a focus on the future and delivery of outcomes, supporting staff and Members to do that. This should involve reducing unnecessary bureaucracy to release capacity and empower managers.
  - 4. The Council should rapidly review corporate and strategic capacity to ensure both sustainability of service delivery and supporting the overall emerging change programme. In addition, the Council should consider bringing together key corporate enablers to unlock the potential of the organisation: e.g. Human Resources, performance and communications.

- 5. The Council should review and refresh its approach to digital and data to support the emerging Transformation Plan including: funding, systems, skills, and culture.
- 6. The Council should consider a whole Council approach to promoting the work of the Council and the county of Bridgend with pride.
- 7. The Council should consider building on its good relations with partners in the public, private, community and voluntary sector to deliver Bridgend's vision and priorities.
- 8. As an immediate priority, the Council should improve its responsiveness to Members, stakeholders and citizens as part of building a culture of mutual respect for all.

#### **Next steps**

- 3.6 Following the Council's receipt of the PPA report, it is required to produce a response, and to test the response through the Governance and Audit Committee (GAC). Corporate Management Board and Cabinet will work together to develop this response throughout October. It will be presented to the Governance and Audit Committee and Full council for their consideration, alongside an action plan that is already in development.
- 3.7 The Council will communicate the findings of PPA through -
  - Town and Community Council Forum
  - Trade Unions through the regular monthly meeting
  - Staff Forums
- 3.8 It is evident from the report that there is an urgency to act 'at pace'. Any delays will pose potential risks to the authority's sustainability. There is a widespread acceptance of the report's main findings. The next step is to develop an action plan and the capacity and skills to manage the change. A full action plan will be developed to allow the Council to meet these expectations by the end of November.
- 4. Equality implications (including Socio-economic Duty and Welsh Language)
- 4.1 The protected characteristics identified within the Equality Act, Socio-economic Duty and the impact on the use of the Welsh Language have been considered in the preparation of this report. As a public body in Wales the Council must consider the impact of strategic decisions, such as the development or the review of policies, strategies, services and functions. It is considered that there will be no significant or unacceptable equality impacts as a result of this report.

# 5. Wellbeing of Future Generations implications and connection to Corporate Wellbeing Objectives

- 5.1 This report reviews the following corporate wellbeing objectives under the Wellbeing of Future Generations (Wales) Act 2015 that form part of the Council's Corporate Plan Delivery Plan 2025/26:-
  - 1. THRIVING A prosperous place with thriving communities,
  - 2. EMPOWERING Supporting our most vulnerable,
  - 3. ACHIEVING Enabling people to meet their potential,
  - 4. MODERNISING Creating modern, seamless public services
- 5.2 The 5 ways of working set out in the Well-being of Future Generations (Wales) Act have also been included in the Council's wellbeing objectives. The ways of driving and measuring them is also contained in the Corporate Plan Delivery Plan.
- 6. Climate Change and Nature Implications
- 6.1 There are no specific implications of this report on climate change or nature...
- 7. Safeguarding and Corporate Parent Implications
- 7.1 There are no specific implications of this report on safeguarding or corporate parenting.
- 8. Financial Implications
- 8.1 There are no financial implications arising directly from this report.
- 9. Recommendations
- 9.1 It is recommended that Cabinet:-
  - Consider the findings of the PPA in **Appendix 1** and **Appendix 2**.
  - Endorse the next steps in responding to PPA in Paragraphs 3.6, 3.7 and 3.8.

#### **Background documents**

None